## BEFORE THE POLLUTION CONTROL BOARD OF THE STATE OF ILLINOIS

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APR 1 2 2010
STATE OF ILLINOIS Pollution Control Board

BROADUS OIL COMPANY, )	HATE OF ILLINOIS
Petitioner, )	
vs. )	
) PCB No. 10-48	
ILLINOIS ENVIRONMENTAL ) (UST Appeal – Petition for Re	eview and
PROTECTION AGENCY, Hearing	ng/Appeal)
)	<b>3</b> 11 /
Respondent. )	

#### PETITION FOR REVIEW AND HEARING/APPEAL

NOW COMES Broadus Oil Company<sup>1</sup> ("Broadus"), by its attorneys, Elias, Meginnes, Riffle & Seghetti, P.C., and as and for its Petition for Review and Hearing/Appeal of the Illinois Environmental Protection Agency's final decision with respect to the budget for a High Priority Corrective Action Plan for a certain leaking underground storage tank (LUST) site, states as follows:

#### BACKGROUND

- 1. Broadus Oil Company retained Midwest Environmental Consulting & Remediation Services, Inc. (Midwest) to remediate the property located at 1006 West Main Street, Streator, Illinois, LPC #0994905030, LUST Incident No. 891209, 910936 and 980746 (the Property).
- 2. The Property was the site of early action activities to include UST removal, contaminated backfill removal/disposal and pavement replacement, all within IEPA approved guidelines. The final report of early action activities detailed the work performed. No work was

<sup>&</sup>lt;sup>1</sup> The current caption is incorrectly labeled "Freedom Oil Company v. Illinois Environmental Protection Agency" (based upon incorrect information previously provided). In fact, this

performed outside the early action guidelines (four (4) foot rule) and was within acceptable IEPA LUST Fund reimbursement requirements.

- 3. By letter dated November 10, 2009, Midwest submitted a Corrective Action Budget Amendment, seeking payment in the amount of \$88,574.98, which was the amount reasonably and necessarily expended to complete the work on the project. A true and correct copy of that Budget is attached hereto as Exhibit A.
- 4. By letter dated December 8, 2009, the IEPA rejected the Budget submitted on November 10, 2009. A true and accurate copy of the December 8, 2009 letter and attachments is attached hereto as Exhibit B. That letter was designated as a final and appealable order.

#### **ARGUMENT**

The IEPA rejected the Budget based upon the two reasons stated on Attachment A to the denial letter. Broadus Oil Company and Midwest disagree with these determinations, and affirmatively states that the reimbursement amounts expended were reasonably, customary, and necessary for the proper completion of the project and site closure. Specifically, all of the costs listed on Exhibit B were actually and legitimately expended and performed. Additionally, the scope of the additional work performed was within the guidelines pre-approved by the IEPA.

#### **CONCLUSION**

For all of the foregoing reasons, Broadus Oil Company respectfully requests a hearing in this matter, which will provide it the opportunity to establish the propriety of the costs, and that the Final Decision be reversed or modified by increasing and accepting the budget as proposed in Exhibit B, thereby allowing payment of the approved budget in the amount of \$88,754.98.

particular location (1106 West Main Street, Streator, Illinois) is owned by Broadus Oil

Respectfully submitted,

Broadus Oil Company, Petitioner

Robert M. Riffle

Its Attorney

ROBERT M. RIFFLE Elias, Meginnes, Riffle & Seghetti, P.C. 416 Main Street, Suite 1400 Peoria, IL 61602 (309) 637-6000 610-305

#### CERTIFICATE OF SERVICE

The undersigned certifies that on April 9, 2010, a copy of the foregoing document was served upon each party to this case by

<u> </u>	Enclosing a true copy of same in an envelope addressed to the attorney of record of each party as listed below, with first class postage fully prepaid, and depositing each of said envelopes in the United States Mail at 5:00 p.m. on said date.
	Personal delivery to the attorney of record of each party at the address(es) listed below
_	Facsimile transmission with confirmation by United States Mail
	Via Federal Express - Express Package Service - Priority Overnight

Dorothy M. Gunn, Clerk Illinois Pollution Control Board James R. Thompson Center 100 W. Randolph Street Suite 11-500 Chicago, IL 60601

Illinois Environmental Protection Agency 1021 North Grand Avenue East PO Box 19276 Springfield, IL 62794-9276

Mobert In Clips

Robert M. Riffle Elias, Meginnes, Riffle & Seghetti, P.C. 416 Main Street, Suite 1400 Peoria, IL 61602 (309) 637-6000 610-305 CORRECTIVE ACTION BUDGET AMENDMENT
BROADUS OIL COMPANY – PIT STOP WEST
1006 W. MAIN STREET
STREATOR, ILLINOIS; LASALLE CO.
INCIDENT #910936 LPC#17900355011

NOVEMBER 10, 2009

Midwest Environmental Consulting & Remediation Services Inc

**EXHIBIT** 

#### BUDGET AND BILLING FORM FOR LEAKING UNDERGROUND STORAGE TANK SITES

SITE INFORMAT	ION			
Site Name:	Pit Stop West (Broadus Oil Corp	oration of Illinoi	s)	
Site Address:	1006 West Main Street	Cìıy;	Streator	
Zip:	61364			
County: LaSalle		IEPA Gener	ralor No.:	17900355011
IEMA Incident No:	891209; 910936; 980746	IEMA Noti	fication Date;	1989; 4/91; 4/6/98
Date this Form was I	Prepared: 'N	November 10, 20	109	
This form is being su	ubmitted as a:			
	Budget Proposal			
X	Budget Amendment (Budget Am costs over the previous budget)	endments must i	include only the	
	Amendment Number:_	7		
	Billing Package for costs incurred Code (IAC), Part 732 ("new prog		Illinois Adminis	strative
	Name(s) of report(s) docum	enting the costs	requested:	
				Date(s):
This form is being su	ibmitted for the Site Activities indic	caled below (che	ck one):	
Early Action	_	Site Class	sification	
Low Priority	Corrective Action	High Pric	ority Corrective	Action

# DO NOT SUBMIT "NEW PROGRAM" COSTS AND "OLD PROGRAM" COSTS AT THE SAME TIME, ON THE SAME FORMS.

A-1

Corrective Action

IL 532-2263 LPC 494 Rev. 2/99

X Other (indicate activities);

This form must be submitted in duplicate.

The Agency is authorized to require this information under 415 ILCS 5/1. Disclosure of this information is required. Failure to do so may result in the delay or denial of any budget or payment requested hereunder. This form has been approved by the Forms Management Center.

IEMA NO.	891209; 910936; 980746	
te that only ov se made to an		

If eligible for reimbursement, where should reimbursement checks be sent? Please not operators or USTs may be eligible for reimbursement. Therefore, payment can only b operator. Pay to the order of: Broadus Oil Corporation of Illinois Send in care of: Steve Broadus Address: 201 Danny's Drive, Suite 5 City: Streator State: Zip: 61364 Number of Petroleum USTs in Illinois presently owned or operated by the owner or operator; any subsidiary, parent or joint stock company of the owner or operator; and any company owned by any parent, subsidiary or joint stock company of the owner or operator: Fewer than 101: 101 or more: Number of USTs at the site: 10 (Number of USTs included USTs presently at the site and USTs that have been removed.) Number of incidents reported to IEMA: 3 Incident Numbers assigned to the site due to releases from USTs: 891209; 910936; 980746 Please list all tanks which have ever been located at the site and are presently located at the site: Did UST Size Type of Product Stored (gallons) have a release? Incident No. Release gasoline 8,000 Yes Nο 891209, 910936 Overfills 8,000 Yes gasoline Nο 891209, 910936 Overfills 4,000 Yes gasoline Νо 891209, 910936 Overfills 10,000 Yes diesel fuel No 980746 Overfil)s 1,000 Yes 980746 kerosene Nο Overfills gasoline 10,000 Yes N٥ N/A No release gasoline 8,000 Yes No N/A No release 8,000 N/A gasoline Yes Nο No release diesel fuel 12,000 Yes Nο N/A No release 2,000 N/A kerosene Yes N٥ No release

À-2

#### B. PROPOSED BUDGET SUMMARY AND BUDGET TOTAL

TOTAL PROPOSED BUDGET =	\$88,754.98
6. Handling Charges:	\$5,847.39
5. Field Purchases and Other Costs:	\$78,947.73
4. Equipment Costs:	\$0.00
3. Personnel Costs:	\$3,959.86
2. Analysis Costs:	\$0.00
1. Investigation Costs:	\$0.00

#### G. PERSONNEL

All personnel costs that are be listed per task, not perso plan, report or budget prep high priority corrective act	onnel (y) paration	pe. The for	ollowing are (i.e., si	some examp te classification	les of tasks: D on work plan, 4	rafting, data collection, 15 day report, or	
installation, corrective acti inclusive of all possible tag	on, or ea	arly action	n), of mainte	nance of	The	above list is not	
Project Manager	: _	10	_hours x	\$100.11	_per hour =	\$1,001.10	
Task to be performed for t	he above	e hours:	Offsite acc	ess negotiatio	מכ		
Sr. Proj. Manager	: _	2	_hours x	\$111.23	_per hour =	\$222.46	
Task to be performed for t	he above	e hours:	Budget pre	paration; rev	iew		
Sr. Proj. Manager	<u> </u>	8	_ hours x	\$111.23	_per hour =	\$889.84	
Task to be performed for I	he above	e hours:	Review &	planning; Re	imbursement		
Project Manager	; _	8	_ hours x	\$100.11	_per hour =	\$800.88	
Task to be performed for t	he above	e hours:	Subcontrac	ctor coordina	lion; Verizon;	Paving Company	
Project Manager	;	8	_ hours x	\$100.11	_per hour =	\$800.88	
Task to be performed for t	he abov	e hours:	CAP & Bu	dget amendn	nent preparatio	n, Reimbursements	
Sr. P.G.	_:_	2	_ hours x	\$122.35	_per hour =	\$244.70	
Task to be performed for the above hours:		Review &	certify budge	t; reimbursen	ents		
	: _		_hours x		_per hour =	\$0.00	
Task to be performed for t	he above	e hours:					
	: _		_hours x		_per hour =	\$0.00	
Task to be performed for t	he above	e hours:					
	<u>_</u> : _		_hours x		_per hour =	\$0.00	
Task to be performed for t	he above	e hours:					
	: _		_ hours x		_ per l1our =	\$0.00	
Task to be performed for t	he abov	e hours:					
	T	<b>ሰ</b> ፕልነ ወ	ERSONNE	L COSTS:	\$3.950.8	6	

G-1

#### I. FIELD PURCHASES AND OTHER COSTS

All field purchases must be listed below in a time and muterials format. Handling charges should not be added here; use Section J, Handling Charges to calculate the handling charges.

Field Purchases	Ouantity	Price/Item	Total Cost	Do Handling Charges Apply?
	0		\$0	
	0		\$0	
		1		
		+		-
		<del>                                     </del>		
		1		
	-	+		
		-		
		Sulviolat Page	1-1	\$0.00

IEMA NO. 891209; 910936; 980746

Other Costs - A listing and description of all other costs which will be/were incurred and are not specifically listed on this form should be attached. The listing should include a cost breakdown in a time and materials format.

170' Trench on Circle K Property Trench excavation/transportation/disposal	60.35 per yard x	166.7_ yards =	\$10,060.35
Trench Backfill	21.17 per yard x	<u>166.7</u> yards =	\$3,529.04
Transport & Disposal of 2241.35 tons (1,494.23 yards)	contaminated soil		
Excavation /Transportation/ Disposal	\$60.35 per yard X	1,494.23 yards =	\$90,176.78
Backfill (material + transport)	\$21.17 per yard x	1,494.23 yards =	\$31,632.85
Overburden removal/replacement	\$6.88 per yard x	400_ yards =	\$2,752.00
Restore water Restore Electric Compactor laborer Pregrade for paving  Total amount allowed using Subpart H  Amount approved previously  Total amount requested to be added to Section 1 - Other Costs			\$9,355.70 \$2,490.59 \$750.00 \$12,240.00 \$10,683.09 \$173,670.39 (\$94,722.66) \$78,947.73

Total Other Costs = \$78,947.73

Subtotal I-1 = \$0.00

Total pages I-1 and I-2: \$78,947.73

IEMA No. 891209; 910936; 980746

#### J. HANDLING CHARGES

Handling charges are eligible for payment on subcontractor billings and/or field purchases only if they are equal to or less than the amounts determined on the following table:

Subcontractor or Field

Eligible Charges as a

Purchase Cost

Percentage Of Cost

\$1 - \$5000

12%

\$5,001 - \$15,000 \$15,001 - \$50,000 \$600 + 10% of amt. Over \$5,000

\$1,600 + 8% of amt. Over \$15,000

\$50,001 - \$100,000 \$100,001 - \$1,000,000

\$4,400 + 5% of amt. Over \$50,000 \$6,900 + 2% of ant. Over \$100,000

A. Subcontractor Charges

Subcontractor		Section in these Forms where Cost is Listed	Subcontractor Amount
Hoerr Construction Company		1	\$0.00
TMI Analytical Laboratories		F	\$0.00
Waste Management		1_	\$78,947.73
Regenesis		I	\$0.00
			60.600.000
	_		
			_

Subtotal J-1:	\$78,947.73

IEMA No. 891209; 910936; 980746	391209; 910936	891209; 910936; 980746
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	Section in these Forms where	
Subcontractor	Cost is Listed	Subcontractor Amoun
		•
<del></del>	_	
	100	
	Subtotal Page J-2:	

Subtotal Page J-2:	0.02	
Subtotal of Pages J-1 and J-2:	\$78,947.7	
Handling Charge*	\$5 847 <b>3</b>	



Mary A. Gade, Director

2200 Churchill Road, Springfield, IL 62794-9276

217/782-6751

April 12, 1993

Broadus Oil Corporation Attn: Steve Broadus 1006 West Main Streator, Illinois 61364

Re: LPC #0994905030 -- LaSalle County Pitstop West LUST Incident No. 910936 LUST File

Dear Mr. Broadus:

The Reimbursement Eligibility and Deductible Application for the above referenced occurrence has been reviewed. The following determinations have been made based upon this review.

It has been determined that you are eligible to seek corrective action costs in excess of \$10,000.00. The costs must be in response to the occurrence referenced above and associated with the following tanks:

#### Eligible Tanks

1 - 10,000 gallon gasoline
4 - 8,000 gallon gasoline
1 - 4,000 gallon gasoline
1 - 10,000 gallon diesel fuel
1 - 1,000 gallon kerosene

This decision constitutes the Agency's preliminary determination regarding your deductible. The Agency reserves the right to change its deductible determination should additional information that would change the determination become available. The final determination regarding your deductible will be made as your request for payment is reviewed.

When your request for payment is submitted, there will be an accounting review followed by a technical review. You will be notified if any additional information is needed to complete these reviews. Following the completion of these reviews, a payment voucher will be prepared. You will be notified of the amount of the voucher, plus any deductions from your request and the reasons for those deductions.

This constitutes the Agency's final decision regarding your eligibility. An underground storage tank owner or operator may appeal Agency eligibility decisions to the Illinois Pollution Control Board (Board), pursuant to

Sections 22.18b(g) and 40 of the Illinois Environmental Protection Act. An owner or operator who seeks to appeal the Agency's decision shall file a petition for a hearing before the Board within 35 days of the date of mailing of the Agency's final decision (35 Illinois Administrative Code 105.102(a)(2)).

For information regarding the filing of an appeal, a sase contact:

Dorothy Gunn, Clerk Illinois Pollution Control Board State of Illinois Center 100 Mest Randolph, Suite 11-500 Chicago, Illinois 60601

312/814-3620

Sincerely,

Angela Aye Tin, Manager

State Sites Unit

Leaking Underground Storage Tank Section

Division of Remediation Management

Bureau of Land

414 AAT: \$LH: jab/694v/62-63

bcc:

Division File Rockford Region Thelma Knoles-Stacey Hart

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### ILLINOIS ENVIRONMENTAL PROTECTION AGENCY

1021 North Grand Avenue East, P.O. Box 19276, Springfield, Illinois 62794-9276 • (217) 782-2829 James R. Thompson Center, 100 West Randolph, Suite 11-300, Chicago, IL 60601 • (312) 814-6026

PAT QUINN, GOVERNOR

Douglas P. Scott, Director

217/782-6762

CERTIFIED MAIL

DEC 0 8 2009

7007 2560 0003 2089 2609

Broadus Oil Company Attn: Steve Broadus 1106 West Main Street Streator, Illinois 61364

Ret LPC

LPC #0994905030 - La Salle County

Streator/Pit Stop West (Broadus Oil Corp.)

1106 West Main Street

Leaking UST Incident No. 891209, 910936, and 980746

Leaking UST Technical File

Dear Mr. Broadus:

The Illinois Environmental Protection Agency (Illinois EPA) has reviewed the Corrective Action Plan Budget (budget) submitted for the above-referenced incident. This budget, dated November 10, 2009, was received by the Illinois EPA on November 18, 2009. Citations in this letter are from the Environmental Protection Act (Act), as amended by Public Act 92-0554 on June 24, 2002, and 35 Illinois Administrative Code (35 Ill. Adm. Code).

The budget is rejected for the reason(s) listed in Attachment A (Sections 57.7(b)(3) and 57.7(c) of the Act and 35 III. Adm. Code 734.505(b) and 734.510(b)).

All future correspondence must be submitted to:

Illinois Environmental Protection Agency Bureau of Land - #24 Leaking Underground Storage Tank Section 1021 North Grand Avenue East Post Office Box 19276 Springfield, IL 62794-9276

Please submit all correspondence in duplicate and include the Re: block shown at the beginning of this letter.

An underground storage tank system owner or operator may appeal this decision to the Illinois Pollution Control Board. Appeal rights are attached.



Page 2

If you have any questions or need further assistance, please contact Sam Hale III at (217) 782-6762.

Sincerely,

Clifford L. Wheeler

Unit Manager

Leaking Underground Storage Tank Section

Division of Remediation Management

Clifford Z Wheele,

Bureau of Land

CLW:SH/

Attachment: Appeal Rights
Attachment A

c: Midwest Environmental Consulting & Remediation Services, Inc.

. Leaking UST Claims Unit

BOL File

#### Appeal Rights

An underground stotage tank owner or operator may appeal this final decision to the Illinois Pollution Control Board pursuant to Sections 40 and 57.7(c)(4) of the Act by filing a petition for a hearing within 35 days after the date of issuance of the final decision. However, the 35-day period may be extended for a period of time not to exceed 90 days by written notice from the owner or operator and the Illinois EPA within the initial 35-day appeal period. If the owner or operator wishes to receive a 90-day extension, a written request that includes a statement of the date the final decision was received, along with a copy of this decision, must be sent to the Illinois EPA as soon as possible.

For information regarding the request for an extension, please contact:

Illinois Environmental Protection Agency Division of Legal Counsel 1021 North Granu Annue East Post Office Box 19276 Springfield, IL 62794-9276 217/782-5544

For information regarding the filing of an appeal, please contact:

Illinois Pollution Control Board, Clerk State of Illinois Center 100 West Randolph, Suite 11-500 Chicago, IL 60601 312/814-3620

#### Attachment A.

Re: LPC #0994905030 - La Salle County
Streator/Pit Stop West (Broadus Oil Corp.)
1106 West Main Street
Leaking UST Incident No. 891209, 910936, and 980746
Leaking UST Technical File

Citations in this attachment are from the Environmental Protection Act (Act), as amended by Public Act 92-0554 on June 24, 2002, and 35 Illinois Administrative Code (35 Ill. Adm. Code).

- 1. The budget includes soil disposal and backfill costs that exceed the maximum payment amounts set forth in Subpart H, Appendix D, and/or Appendix B of 35 Ill. Adm. Code 734. Such costs are ineligible for payment from the Pund pursuant to 35 Ill. Adm. Code 734.630(zz). In addition, such costs are not approved pursuant to Section 57.7(c)(3) of the Act because they are not reasonable.
- 2. The budget includes costs for corrective action that are inconsistent with the associated technical plan. One of the overall goals of the financial review is to assure that costs associated with materials, activities, and services shall be consistent with the associated technical plan. Such costs are ineligible for payment from the Fund pursuant to Section 57.7(c)(3) of the Act and 35 Ill. Adm. Code 734.510(b).

CLW:SH/